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意大利常驻联合国代表

毛里齐奥·马萨里先生阁下

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谨代表安全理事会第 1718(2006)号决议所设委员会提及你 2024 年 10 月 30 日的信，你在信中提到意大利农业咨询公司在欧洲联盟“朝鲜粮食安全办公室”项目投标中中了标，负责就粮食相关事项向朝鲜提供技术支持，请求委员会根据第 2397(2017)号决议第 25 段和第 7 号执行援助通知给予豁免，使该公司可以在朝鲜开展人道主义活动，特别是转移资金用于支付该项目的业务费用。我还注意到，请求延长豁免期是为了完结合同和完成所有行政程序。

谨通知你，委员会经过适当审议，决定根据安全理事会第 2397(2017)号决议第 25 段核准上述信中提出的豁免请求，并作为例外情况延长豁免时限，以便根据本信附件所附表格在今后 12 个月内转移你在信中概述的资金。

委员会重申，安全理事会通过其有关朝鲜的决议实施的制裁措施无意对朝鲜人民产生负面影响，委员会向所有会员国发出的普通照会以及 2017 年 12 月 8 日的 SC/13113 号新闻稿澄清了对朝鲜的人道主义援助问题。该普通照会还回顾，各会员国必须充分执行安全理事会的相关措施，同时铭记有必要向其管辖范围内的公共和私营部门实体澄清，在适当执行联合国制裁的同时，不应不适当地限制人道主义活动。

委员会还支持并核准意大利农业咨询公司仅为购买附件所列经委员会豁免的货物和服务而进行必要的商业和金融交易，但不影响相关商业决定。

与此同时，委员会请向朝鲜提供人道主义援助的相关组织遵守委员会批准的豁免时限，充分尊重和遵守在所涉会员国管辖范围内开展金融和商业交易以及航运和清关活动相关的国家法律、条例和许可证要求。

谨告知，本信及其附件将在 1718 委员会网站上公布，供参与审查经豁免向朝鲜运送情况的相关国家当局等各方了解，为期 12 个月。

委员会感谢意大利的尽责努力。

诚致敬意。

安全理事会第 1718(2006)号决议  
所设委员会

主席

帕斯卡莱·贝里斯维尔(签名)

2024 年 11 月 8 日

附件：

- 向朝鲜转移资金清单

## 1718 Committee Exemption Request

### Annex I: Project Outline - Additional Explanation Note on

#### **“Contract FOOD/2018/404-599 & FOOD/2021/428-616- Food Security Office in the DPR of Korea” European Union funded Project**

#### **REQUEST TO THE UN SECURITY COUNCIL COMMITTEE ESTABLISHED PURSUANT TO RESOLUTION 1718 (2006) FOR EXEMPTIONS TO DELIVER HUMANITARIAN ASSISTANCE TO THE DEMOCRATIC PEOPLE’S REPUBLIC OF KOREA**

The Italian Government through its Permanent Mission of Italy to the United Nations is contacting the UN Security Council Committee established pursuant to resolution 1718 (2006) to submit a 1718 Committee exemption request on behalf of Agriconsulting Europe. In particular we refer to paragraph 25 of resolution 2397 (2017) reaffirming that the measures imposed by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017) are not intended to have adverse humanitarian consequences for the civilian population of the DPRK or to affect negatively or restrict those activities, including economic activities and cooperation, food aid and humanitarian assistance, that are not prohibited by resolutions 1718 (2006), 1874 (2009), 2087 (2013), 2094 (2013), 2270 (2016), 2321 (2016), 2356 (2017), 2371 (2017), 2375 (2017) and 2397 (2017), and the work of international and non-governmental organizations carrying out assistance and relief activities in the DPRK for the benefit of the civilian population of the DPRK.

Agriconsulting Europe (AESA) is a Belgian firm located in Brussels at Avenue de Tervueren 36 and has a branch office in Rome, Italy at Via Vitorchiano 123. The firm provides professional services in international development and its main clients are the European Commission, World Bank and Asian Development Bank. Its main fields of operation are natural resource management, rural development, social development and climate change.

On February 4, 2019, AESA signed a contract with the European Commission - Directorate General for International Cooperation and Development (DEVCO now INTPA) entitled “**FOOD/2018/404-599 - Food Security Office in the DPR of Korea**”. The contract regards the implementation of a humanitarian programme and AESA provided technical assistance services to the project starting from March 1, 2019. Given the low implementation rate of the project because of the COVID-19 pandemic, an addendum was signed on 28 February, 2022 to extend the project up to end of February 2023 and for the same reason a new contract n° FOOD/2021/428-616 was signed to further extend the project until end of February 2026. AESA is asking a new exemption from the UN sanctions up to end of February 2026 in order to be able to implement the contract and to pay the expenses incurred on the project up to now and until February 2026.

#### ***1 – Nature of Humanitarian assistance proposed to be provided to the DPRK for the benefit of the civilian population of the DPRK***

The **European Union Food Security Office (FSO)** is one of the few cooperation offices active in DPRK. The FSO mission is to support EU INTPA’s multi-annual programmes in order to provide assistance to DPRK and implement measures at central and local level for:

- Providing food and nutrition security;
- Developing sustainable agriculture to fight hunger and under-nutrition.

AESA’s contract with the EC is intended to assist the FSO and help planning and implementing **INTPA’s strategies** for supporting the poor and most vulnerable groups, developing innovative and sustainable solutions to address food and nutrition insecurity and responding to recurrent crisis.

In particular the project will:

- Contribute to stabilising food production and availability;
- Improving access to food;
- Enhancing people's nutritional status by further building and strengthening the resilience of cooperative farms, communities and households, the diversification of production, the balanced diet, and the promotion of behavioural change in nutrition.

As stated in the UN Crop and Food Security Mission (CFSAM), 2013, DPRK remain highly vulnerable to erratic food production and to acute malnutrition. It is estimated that 41% of the population suffers from malnutrition. Cooperative farms produce agricultural products and a specific share are transferred to the Ministry of Food Distribution for further distribution into the PDS (Public Distribution Services) to urban regions and other zones that have less production. The farms are now allowed to keep and market their surpluses above these state allocations. Income generation and alternative employment possibilities have become increasingly important for most rural communities and their populations. The EU's current mandate for intervention in the DPRK is limited to the provision of humanitarian and technical assistance in the field of food security, health and water sanitation.

## 2 – Explanation of the DPRK recipients and criteria employed to select beneficiaries

In line with the mandate given by the Council of the European Union, the European Commission is providing assistance to the Democratic People's Republic of Korea in the field of Humanitarian Aid, Development and Cooperation. **The Korea – Europe Cooperation Coordination Agency (KECCA)** of the Ministry of Foreign Affairs, Pyongyang, DPR Korea facilitates and coordinates the implementation of EU aid to the country. KECCA conducts this mandate for **“Contract FOOD/2018/404-599 & FOOD/2021/428-616- Food Security Office in the DPR of Korea” - European Union funded Project**. The Food Security Office project is managed by Agriconsulting Europe SA (AESA).

The Technical Assistance provided by AESA support the FSO in implementing its main tasks:

- Provide technical support as well as advice in relation to the programming and implementation of EC assistance to the DPRK.
- Act as an information and advisory centre for the concerned DPRK services; mostly those in charge of food security-related matters; whether at technical or policy level.
- Act as a focal point for the implementation of EC-funded Food Security and Civil Society Organisations initiatives in the country.
- Participate to the capacity building of Korean technical institutions' staff -and to a lesser extent FSO and KECCA staff- by organising short trainings and study tours abroad.
- Provide DG INTPA services with accurate, timely and updated information on the evolution of the DPRK state of affairs in terms of policy inputs and specific information on the political, agricultural and socio-economic country context.

A range of key stakeholders will participate in/benefit from this project while some will be partners to interact with. The main stakeholders of the project are listed in the next table.

Key stakeholders	Comments
DG DEVCO/F2's. European Commission	Responsible Body. Cooperation Officer for the DPRK represented by a Project Manager will be a direct interlocutor of the AESA TA team running the FSO.
Grant beneficiaries	The current EUPS Units and grant beneficiaries who will be selected during the future calls for proposal work/will work with the FSO and the TA Team.
UN and other Donors and International Organisations	The FSO will maintain regular interactions and coordination with other donors, notably in relation with dialogue, exchange of data, surveys, etc. In particular in order to operate in coordination with the UN the FSO will be part of the DPRK-based and UN-led weekly Inter Agency Meetings and ad hoc Sector Working Groups.
Ministry of Foreign Affairs Korea-Europe Cooperation Coordination Agency	Mandated to facilitate and coordinate the implementation of EU aid. KECCA liaison officer at the FSO: main contact point between the FSO and the KECCA on day-to-day.
<b>Other DPRK institutions</b>	
Ministry of Agriculture	One of the most important ministries and employer, in charge of production of food staples. Mandate also covers inland fisheries on cooperative ponds.
Ministry of Fisheries	Responsible for the marine sector.
Ministry of Land and Environment Protection	Responsible for managing sloping lands together with the Forest Management Research Institute and Sloping Land Users' Groups. No official mandate in food production, but in forest development and management and linked environmental issues.
Ministry of Food Procurement and Administration	Administers the PDS and determines ration sizes of commodities including cereals (rice, maize, wheat, barley, or their equivalent in potatoes), cooking oil and pulses. This is determined on the basis of food production estimates and planned imports.

Key stakeholders	Comments
Ministry of Food Processing and Daily Necessities	Oversees all aspects of food processing to ensure that other type of foods in addition to the PDS distributed cereals are available at county and district levels.
Central Bureau of Statistics Ministry of Health Education Commission Ministry of City Management Institute of Child Nutrition	With the support of UNICEF, collaborate on the 2017 DPRK MICS with other relevant line ministries and humanitarian partners.
Academy of Agricultural Sciences	Important partners for the Food Security Sector.
Forest Management Research Institute	Important partners for the Food Security Sector.

### **3 – Reasons for requiring a Committee exemption**

AESA is requiring a new exemption (Ref. of previous exemption S/AC.49/2019/OC.167, July 1<sup>st</sup>, 2019 and S/AC.49/2022/OC.98, October 27<sup>th</sup>, 2022) in order to be able to perform activities in DPRK as detailed in the Contract and subsequent addenda signed with the EU INTPA. The contract is managed mainly from AESA's branch office in Italy with administrative support from the office in Belgium and AESA must operate following the restrictive measures imposed by the UN and EU sanctions. In practice AESA must be able to guarantee that it can make available enough funds to Pyongyang to pay for the operational costs of the FSO. All the activities of the FSO are for humanitarian and development activities. After the Committee resolution (Ref. S/AC.49/2019/OC.167, July 1<sup>st</sup>, 2019) AESA received from the Italian Competent Authority the authorization to work in DPRK and to transfer the necessary funds.

Because the contract signed with the European Commission has been extended up to end of February 2026 and AESA will have to pay all the costs incurred during that period. The total amount will not be higher than the already approved Euro 1,060,000 (the updated estimation is for a maximum amount of Euro 685,015) but the money will be paid only after the DPRK borders will be open again or as soon as an alternate approved money transfer has been identified.

Article 8.1 of the EU Regulation UE 1509/2017 foresees the exemption for export to DPRK of goods and technologies, and also **the provision of assistance and brokerage services in the fields of foods, agriculture, health and for other humanitarian objectives**. Article 8.2 specifies however, that member States can authorize these transactions only with prior approval from the UN Sanctions Committee on DPRK. Without the Committee Exemption AESA will not be able to mobilize the necessary funds for the extended period of the FSO contract.

### **4 – Detailed Description and relevant specification of services to be provided by AESA, planned dates of proposed transfers within the next 6 months, parties involved, financial transactions and itemized list of Technical Assistance provided**

The services to be provided by AESA regard: (i) mobilizing and managing international and national experts who will work for the **Food Security Office (FSO)** in Pyongyang, and; (ii) managing the running costs and activities of the said office.

In the next months the AESA team of experts will work from home for a limited number of working days, attending online meetings with other international stakeholders previously working in the DPRK to monitor the local situation. The FSO has been closed, vehicles parked, and all furniture stored in a smaller space. AESA will continue accruing limited local costs, and the following table shows the estimated amount (accrued costs and forecast up to February 2026) to be paid in DPRK as soon as it will be possible.

The total amount is less than the already approved budget in 2019 but the implementation period has been extended.

**Table:** Summary of the AESA Activities on the Contract FOOD/2018/404-599 & FOOD/2021/428-616

ITEM	Paid in DPRK (EURO)	Costs accrued in DPRK (EURO)	Costs accrued in DPRK (EURO)	Costs accrued in DPRK (EURO)	TOTAL Costs accrued in DPRK (EURO)	Estimated costs in DPRK (EURO)	To Whom
	Mar 2019 - Feb 2022	Jan 2020 - Feb 2022	Mar 2022 - Feb 2023	Mar 2023 - Sept 2024	Jan 2020 - Sept 2026	Oct 2024 - Feb 2026	
	36 months	26 months	12 months	19 months	57 months	5+12 months	
<b>A. Costs for Personnel (based in DPRK)</b>							
Key Expert 1 Team Leader	8,632	4,500	0	0	4,500	0	Expatriate Expert for out of pocket expenses and to General Service Bureau (GSB) for apartment rent
Key Expert 2 Team Member	4,349	900	0	0	900	0	Expatriate Expert for out of pocket expenses and to General Service Bureau (GSB) for apartment rent
International and National Short-Term Experts	1,485	0	0	0	0	0	Expatriate Expert for living allowance and local experts for fee
International Administrative Staff	41,690	0	0	0	0	0	Expatriate Expert for out of pocket expenses and salary
National Support Staff	59,811	75,500	16,160	0	91,660	39,000	Individual staff Salaries (If we consider borders' opening in 2025)
AESA Backstopping and Support Staff	0	0	0	0	0	0	Individual staff for living allowance
<b>B. Purchase and Running Costs</b>							
Office running cost and rent	58,594	122,000	23,381	8,379	153,760	75,528	GSB (General Service Bureau) for rent and utilities and purchases made in different shops

ITEM	Paid in DPRK (EURO)	Costs accrued in DPRK (EURO)	Costs accrued in DPRK (EURO)	Costs accrued in DPRK (EURO)	TOTAL Costs accrued in DPRK (EURO)	Estimated costs in DPRK (EURO)	To Whom
	Mar 2019 - Feb 2022	Jan 2020 - Feb 2022	Mar 2022 - Feb 2023	Mar 2023 - Sept 2024	Jan 2020 - Sept 2026	Oct 2024 - Feb 2026	
	36 months	26 months	12 months	19 months	57 months	5+12 months	
Purchase Vehicles (2)	0	0	0	0	0	0	Local (second hand vehicle) or imported
Vehicle Running costs and spare parts vehicles (fleet of 4)	34,003	15,500	3,433	912	19,845	25,000	Different fuels stations and imported from dealers for spare parts
Field visits for FSO Team	6,695	400	0	0	400	8,000	To be paid to experts for living allowance and for local transportation
Other project running cost (training, local travel, Workshops, visibility materials, badges etc.)	15,662	5,500	0	0	5,500	30,000	Mainly for purchase of stationary, training material, travel allowance to the training participants, fuel costs food, water refreshments etc. and paid to many different DPRK based supplier and training participants
subtotal		224,300	42,974	9,291			
<b>TOTAL</b>	<b>230,922**</b>				<b>276,565***</b>	<b>177,528***</b>	
<b>TOTAL amount in DPRK Euro 685,015*</b>							

(\*) Expected expenses in DPRK only

(\*\*) Euro already paid in DPRK

(\*\*\*) Total Euro accrued and forecasted **still to be paid** in DPRK

#### 5- Detailed Measures to ensure that assistance to be provided to the DPRK are used for the intended purposes and not diverted for prohibited purposes

A monitoring system to ensure the activities financed by the EU food security programme in DPRK are used only for the programme intended purpose has been put in place in the first months of the project. The project team working in DPRK carried out monitoring and field visits to programme sites to facilitate smooth implementation of activities and also to

ensure they benefit the target population. Also, the AESA Technical Assistance team **prepared the indicators that are used for monitoring during the implementation phase**. The process and controls performed by the TA are duly documented. Every six months, the TA also sum-up the lessons learnt from the programming process in order to improve the next cycle.

The technical monitoring of projects funded under the grant scheme of the EU are based on M&E Plans and set of tools that encompass:

- Monitoring database and monitoring indicators;
- Regular and ad-hoc contacts/discussions with the Grant Beneficiaries and other meetings;
- Review of reports submitted by the Grant beneficiaries;
- Monitoring Field Visits / On-site-visits;
- Monitoring reports with check-lists issued by the TA to FSO;
- Follow-up visits.

AESA also developed a specific internal project management structure in charge of following implementation of project activities. One project manager coordinates with an administrative assistant (in Rome and Brussels), both of them are in regular contact with the Key Expert 1 Team Leader, the key expert n°2 and the project assistant in Pyongyang. The backstopping team supervises all project procedures abide to the EU rules for technical assistance projects. Moreover every 6 months an external audit checks the project expenses and invoices. If any doubts arise by the auditors that the money used for the project was not for the intended scope of work of the project, they will inform DG INTPA.